

District of Columbia Fiscal Year 2015 Year-End Unified Economic Development Budget Report

Office of the Chief Financial Officer
Office of Economic Development Finance

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- ▶ The Report provides data on FY 2015 economic development dollars by:
 - type of incentive
 - granting body/agency
 - the District's eight wards
 - recipient
- ▶ The report includes construction projects for DC Public Schools and DC Public Libraries.
- ▶ The Unified Economic Development Budget Transparency and Accountability Act of 2010 mandated information on incentives including:
 - TIF & PILOT bonds
 - revenue bonds
 - grants
 - tax abatements and exemptions
 - tax credits
 - contracts for services (e.g., construction, reports, etc.)

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Findings by Type of Incentive

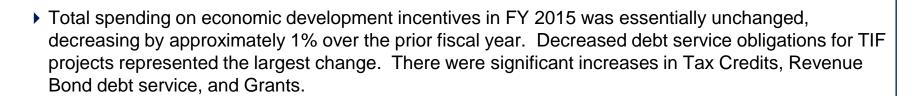
- ▶ The District spent \$625M on economic development incentives in FY 2015.
- In addition, the report tallies almost \$1.2B of new incentives that did not impact the District FY 2015 budget.

	Aggregate Expenses	Impacting the FY 2015 Budget	Number of Companies/ Individuals
Total (in millions)	\$625	\$1,190	1,1831
Expenditures on Contracts	401		99
Grants	44		133
Land Price Subsidies ²	0		0
Payment in Lieu of Taxes (PILOT) Financing	14	180	7
Revenue Bonds	893	909^{4}	28
Tax Abatements and Exemptions	30	985	841
Tax Credits	28	3	142
Tax Increment Financing (TIF)	18		11

<u>Notes</u>

- 1. Because some recipients received more than one type of incentive, the total is fewer than the sum of column.
- 2. The Office of the Deputy Mayor for Planning and Economic Development (DMPED) reports no land dispositions in FY 2015.
- 3. Revenue bond debt service includes Ballpark, Convention Center, and Housing Production Trust Fund bonds.
- 4. These revenue bonds were issued under the DMPED Revenue Bond Program or by the DC Housing Finance Agency; debt service for these bonds will be outside of the District budget.
- 5. These amounts represent the total expected foregone revenue of future years' budgets.

Findings in Comparison to FY14



▶ For activity not impacting the FY 2015 budget, incentives rose by 162%. Additional issuances under the Revenue Bond Program accounted for most of the increase. Other significant activity included \$180m issued in PILOT bonds, and \$98 m in future tax abatements.

Change in Economic Development Incentives: FY15 vs. FY14

% INCREASE (DECREASE)		FY15	FY14
(1%)	Total Expenses	\$625,070,830	\$633,875,872
(2%)	Expenditures on Contracts	401,431,059	411,257,885
23%	Grants	43,976,217	35,865,770
N/A	Land Price Subsidies	0	0
8%	Payment In Lieu Of Taxes (PILOT) Debt Service	14,299,960	13,266,036
24%	Revenue Bonds Debt Service	89,442,906	72,380,841
10%	Tax Abatements & Exemptions	30,049,563	27,441,443
52%	Tax Credits	28,050,770	18,469,292
(68%)	Tax Increment Financing (TIF) Debt Service	17,820,355	55,194,605
162%	Activity Not Impacting the Current Budget	\$1,190,415,688	\$455,045,376
N/A	New Markets Tax Credit Investment	3,003,000	0
N/A	PILOT Financing Issuance	180,245,000	0
129%	Revenue Bonds Issuance	908,833,392	396,649,000
N/A	Tax Increment Financing (TIF) Issuance	0	0
68%	Future Tax Abatements & Exemptions Enacted	98,334,296	58,396,376



Findings by Granting Body/Agency

▶ The District of Columbia Public Schools spent \$339M on contracts to modernize various schools throughout the District, this represented 54% of the FY2015 total expenses.

Aggregate Economic Development Dollars by Granting Body/Agency

in	m	ill	10	ns

	None ¹	DCHFA	DCPL	DCPS	DHCD	DMPED	DOES	DSLBD	DGS	DCHE	Misc. Funds
Total Expenses	\$58.1	\$0.0	\$12.9	\$339.5	\$28.7	\$33.8	\$2.9	\$2.6	\$25.2		\$121.6
Expenditures on Contracts			12.9	339.5	3.2	20.7			25.2		
Grants					25.5	13.0	2.9	2.6			
Land Price Subsidies											
PILOT Debt Service											14.3
Revenue Bonds Debt Service ²											89.4
Tax Abatements & Exemptions	30.0										
Tax Credits ³	28.1										
TIF Debt Service											17.8

Agency Key

None

DCHFA - District of Columbia Housing Finance Agency

DCPL - District of Columbia Public Libraries

DCPS - District of Columbia Public Schools

DHCD - Department of Housing and Community Development DMPED - Office of the Deputy Mayor for Planning and Economic

Development

DOES - Department of Employment Services

DSLBD - Department of Small and Local Business Development

DGS - Department of General Services

 $\label{eq:def:DCHE-District} \mbox{DCHE - District of Columbia Housing Enterprises}$

DISB - Department of Insurance, Securities, and Banking

Misc. Funds - Tax transfer agencies in the District's budget

<u>Notes</u>

- 1. Tax Expenditure (credits, exemptions, and abatements) which impact the budget as revenue reductions, are not attributed to any agency in this Report
- 2. Includes Ballpark, Convention Center, and Housing Production Trust Fund bonds
- 3. Estimate of total foregone tax revenue (includes QHTC, DCHE, and DISB tax credit recipients)

Findings by Granting Body/Agency



- ▶ The Office of the Deputy Mayor for Planning and Economic Development approved \$737M of new revenue bond issuances.
- ▶ Two PILOT bonds totaling \$180M for DMPED projects were issued to support infrastructure in developments along the District's waterfront.

Aggregate Economic Development Activity Not Impacting the FY15 Budget by Granting Body/Agency

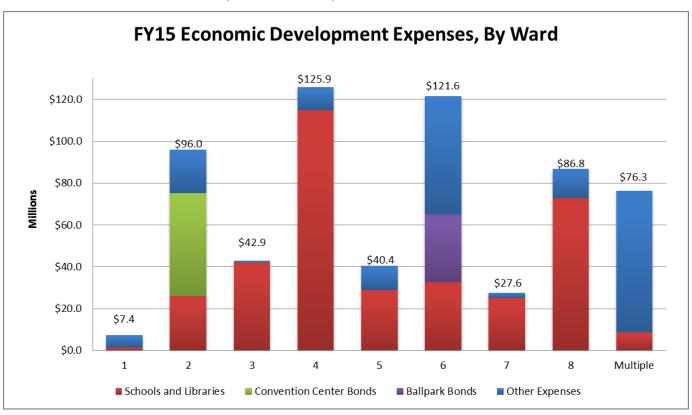
in millions					
Total		None	DCHE	DCHFA	DMPED
\$1,190	Total Activity Not Impacting the FY15 Budget	\$98	\$3	\$171	\$918
\$3	New Markets Tax Credit Investment		\$3		
\$909	Revenue Bonds Issuance ¹			\$171	\$737
\$0	TIF Issuance				
\$98	Future Tax Abatements & Exemptions ²	\$98			
\$180	PILOT Issuance				\$180

Notes

- 1. Such revenue bonds are not repaid from the District's budget.
- 2. Estimated foregone revenue over the term of the abatement.

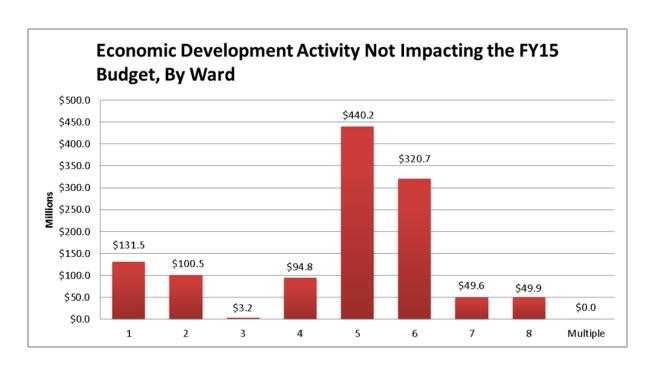


- ▶ The highest levels of economic development spending occurred for projects located in Wards 2, 4, and 6.
- ▶ In Ward 4, much of this spending was attributable to expenditures on contracts. The largest contract expenditure in this Ward was designated for Roosevelt High School modernization and renovation (\$85 million).





- ▶ The chart below summarizes FY 2015 non-expense activity.
- ▶ DMPED revenue bond issuances represented a majority of the activity in Wards 1 and 5. In Ward 1, \$118 million was issued for American University. In Ward 5, \$373 million was issued for the Children's National Medical Center.
- Ward 6 activities included \$145 million PILOT bond for the Wharf Project and \$76 million in future tax abatements for the DC United Soccer Stadium.



Largest Expenditures by Ward



- ▶ Ward 1: \$1.3 million for modernization/renovation of Bancroft Elementary School.
- Ward 2: \$49 million for debt service on Events DC Bonds (formerly Washington Convention Center and Sports Authority) which supported the Convention Center and the Convention Center Hotel developments.
- ▶ Ward 3: \$17 million for the modernization/renovation of Hearst Elementary School.
- ▶ Ward 4: \$85 million for modernization/renovation of Roosevelt High School.
- ▶ Ward 5: \$11.5 million for the modernization of Brookland Middle School.
- ▶ Ward 6: \$32 million for debt service for Nationals Park Ballpark Revenue Bonds.
- ▶ Ward 7: \$22 million for the modernization of the River Terrace Special Education Center.
- ▶ Ward 8: \$35 million for the modernization/renovation of Ballou High School.

Findings by Recipient



- Economic development incentives were received by almost 1200 separate entities and individuals.
- ▶ Contracts for services went to 99 entities. The largest expenditures were:
 - \$85 million to Smoot/Gilbane, a Joint Venture, for construction at Roosevelt High School (Ward 4)
 - \$35 million to Chiaramonte-Hess, a Joint Venture, for construction at Ballou High School (Ward 8)
 - \$22 million to GSC, Inc., for construction at River Terrace Special Education Center (Ward 7)
- ▶ The District provided grants to 133 recipients. The largest grants were:
 - \$6.75 million to the Georgia Avenue Redevelopment Limited Partnership to support the Juniper Courts affordable housing project (Ward 4)
 - \$5 million to The Washington Humane Society (multiple wards)
 - \$2.1 million to the Takoma Spring Place Limited Partnership, to support the Spring Place affordable housing project (Ward 4)
- ▶ The District paid TIF & PILOT debt service to bondholders for 16 projects. The largest was \$10.6 million for the US DOT/Waterfront Park Projects (Ward 6)

Findings by Recipient



- ▶ The District paid revenue bond debt service of \$49M for the Events DC Bonds (Ward 2) and \$32M for Nationals Stadium (Ward 6).
- ▶ The District granted tax abatements & exemptions in FY2015 to 841 properties (including individual condominiums). The largest were:
 - \$4.9 million to The Freedom Forum Inc. (Ward 2)
 - \$1.8 million to 151 Q Street Residential LLC (Ward 5)
 - \$1.8 million to The Urban Institute (Ward 2)
- ▶ The Council provided an estimated \$76m in future tax abatements for DC Stadium, LLC for the new DC United soccer stadium development.
- ▶ \$28 million in tax credits went to 141 entities claiming Qualified High Technology Credits.
- ▶ The largest activity outside of the FY15 budget was:
 - \$373 million Revenue Bond issuance to Children's National Medical Center (Ward 5)
 - \$145 million PILOT bond issuance supporting the Wharf Development (Ward 6)
 - \$118 million Revenue Bond issuance to American University (Ward 1)

Further Information



▶ The complete Report can be accessed at:

http://cfo.dc.gov/node/230922